RESOLUTION OF THE SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY OF THE CITY OF SAN BERNARDINO APPROVING RECOGNIZED OBLIGATION PAYMENT SCHEDULE 13-14B FOR THE PERIOD OF JANUARY THROUGH JUNE 2014 AND APPROVING CERTAIN RELATED ACTIONS.

WHEREAS, pursuant to Health and Safety Code ("HSC") § 34172 (a)(1), the Redevelopment Agency of the City of San Bernardino was dissolved on February 1, 2012; and

WHEREAS, consistent with the provisions of the HSC, the Mayor and Common Council of the City of San Bernardino previously elected to serve in the capacity of the Successor Agency to the Redevelopment Agency of the City of San Bernardino (the "Successor Agency"); and

WHEREAS, per HSC § 34177 (I)(1), the Successor Agency is required to prepare a Recognized Obligation Payment Schedule ("ROPS") before each six-month fiscal period, which corresponds to equal halves of a fiscal year (i.e., July through December and January through June); and

WHEREAS, a ROPS is the basis for the Successor Agency's authority to make payments due for enforceable obligations ("EOs"); and

WHEREAS, each ROPS must also be approved by the Oversight Board ("OS Board") to the Successor Agency and is reviewable by the County Auditor-Controller, the County Administrative Officer, the California Department of Finance ("DOF") and the California State Controller's Office; and

WHEREAS, on September 30, 2013, the OS Board adopted Resolution SBOB/2013-03, approving ROPS 13-14B and authorized Successor Agency staff to revise and/or restate ROPS 1314B, as may be required; and

WHEREAS, the initial version of ROPS 13-14B included $\$ 21,933,898$-worth of EOs, of which $\$ 572,997$ represented the administrative allowance, and $\$ 2,261,000$ of non-RPTTF; and

WHEREAS, over a ten (10) week period following the filing of ROPS 13-14B, Successor Agency representatives responded to DOF staff inquiries, provided them with supporting and amending information (some of which was developed by third parties, e.g., US Bank, the Successor Agency's bond trustee), participated in several conference call meetings, attended a meet and confer
meeting with DOF staff in Sacramento and offered appropriate revisions to and restatement of ROPS 13-14B to comport with the supportive information provided to DOF; and

WHEREAS, once the revisions and restatement were applied to ROPS 13-14B, the total amount of the EOs increased to $\$ 24,890,110$ that included the use of $\$ 20,666,253$ of RPTTF, of which $\$ 601,930$ represented the administrative allowance, and $\$ 4,223,857$ of non-RPTTF; and

WHEREAS, the current version of ROPS 13-14B is appended to this Resolution as Exhibit "A"; and

WHEREAS, on December 17, 2013, the DOF issued their final determination letter, which is appended to this Resolution as Exhibit " B "; and

WHEREAS, the DOF's December 17, 2013 letter denied six EOs worth $\$ 6,930,691$ (i.e., EO Nos. 87,88 and 90-93), reclassified all or a portion of four EOs (i.e., EO Nos. 10, 12, 13 and 82) in the amount of $\$ 5,171,485$, disallowed $\$ 962,503$-worth of ROPS III (i.e., January through June 2013) actual expenditures related to six EOs that DOF had previously approved (i.e., EO Nos. 2, 9, $15,26,33$ and 38 ), authorized the distribution of $\$ 11,202,042$ of RPTTF to the Successor Agency, of which $\$ 370,434$ represents the administrative allowance and generally overlooked the recommended revisions to and restatement of ROPS 13-14B; and

WHEREAS, notwithstanding the Successor Agency's diligent efforts culminating in the offering of appropriate revisions to and restatement of ROPS 13-14B to comport with the supportive information provided to DOF, it is evident in the December 17, 2013 DOF letter that DOF's staff either misunderstand some of the information provided to them or were unable or unwilling to concur with the Successor Agency with respect to certain EOs; and

WHEREAS, the most troubling of DOF's determinations is the reclassification of the replenishment of debt service reserve funds ("DSRF" -- i.e., EO No. 82) to "Other" funds and DOF's directive to reverse $\$ 5,085,237$-worth of the Successor Agency's actual expenditures that DOF denied during their review of ROPS II (i.e., July through December 2012) prior period adjustment as the means for funding such DSRF replenishment; and

WHEREAS, Exhibit "C" to this Resolution provides background information confirming that that the $\$ 5,085,237$ in question was correctly spent, is impossible to recover and cannot be applied to EO No. 82; and

WHEREAS, the effect of the foregoing is that DOF has directed the Successor Agency to replenish its DSRFs with funds it does not have and if DOF's directive is not ultimately reversed, places the Successor Agency in the untenable position of never being able to replenish the affected DSRFs and thus causing the Successor Agency to be in a state of perpetual violation of the affected bond covenants; and

WHEREAS, on January 6, 2012 the Successor Agency received a check from the County Auditor-Controller in the amount of $\$ 11,202,042$, which is the RPTTF authorized by DOF for ROPS $13-14 \mathrm{~B}$ and is $\$ 9,464,211$ less than the amount of RPTTF actually needed for ROPS $13-14 \mathrm{~B}$; and

WHEREAS, due to the shortfall in RPTTF, by necessity the Successor Agency must allocate the use of its available funds in a responsible way consistent with HSC § 34183 (a)(2), ensuring that current debt service obligations are the highest priority for payment; and

WHEREAS, consistent with the immediately foregoing recital, staff has prepared a plan for the Successor Agency's use of RPTTF and non-RPTTF for ROPS 13-14B, as depicted in Exhibit "D" to this Resolution; and

WHEREAS, this Resolution has been reviewed with respect to applicability of the California Environmental Quality Act ("CEQA"), the State CEQA Guidelines (California Code of Regulations, Title $14, \S \S 15000$ et seq., hereafter the "Guidelines"), and the City's environmental guidelines; and

WHEREAS, this Resolution is not a "project" for purposes of CEQA, as that term is defined by Guidelines $\S 15378$, because this Resolution is an organizational or administrative activity that will not result in a direct or indirect physical change in the environment, per § 15378(b)(5) of the Guidelines; and

WHEREAS, all of the prerequisites with respect to the approval of this Resolution have been met.

NOW, THEREFORE, by be it resolved by the Successor Agency to the Redevelopment Agency of the City of San Bernardino, as follows:

Section 1. The foregoing recitals are true and correct and are a substantive part of this Resolution.

Section 2. The Successor Agency's ROPS 13-14B for the period of January through June 2014, which is attached hereto as Exhibit " A ", is approved.

Section 3. The Successor Agency's plan for use of RPTTF and non-RPTTF for ROPS 13-14B, which is attached hereto as Exhibit " $D$ ", is approved.

Section 4. The City Manager, as Executive Director of the Successor Agency, or designee, is hereby authorized and directed to: i) implement ROPS 13-14B on behalf of the Successor Agency; ii) implement the Successor Agency's plan for use of RPTTF and non-RPTTF for ROPS 13-14B; and iii) take such necessary actions and execute such documents as are necessary to effectuate the intent of this Resolution, inclusive of authorizing ministerial revisions to the Successor Agency's plan for use of RPTTF and non-RPTTF for ROPS 13-14B.

Section 5. This Resolution is not a "project" for purposes of CEQA, as that term is defined by Guidelines § 15378, because this Resolution is an organizational or administrative activity that will not result in a direct or indirect physical change in the environment, per § 15378(b)(5) of the Guidelines.

Section 6. This Resolution shall take effect upon its adoption and execution in the manner as required by the City Charter.

## RESOLUTION OF THE SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY OF THE CITY OF SAN BERNARDINO APPROVING RECOGNIZED OBLIGATION PAYMENT SCHEDULE 13-14B FOR THE PERIOD OF JANUARY THROUGH JUNE 2014 AND APPROVING CERTAIN RELATED ACTIONS.

I HEREBY CERTIFY that the foregoing Resolution was duly adopted by the Mayor and Common Council of the City of San Bernardino, acting as the Successor Agency to the Redevelopment Agency of the City of San Bernardine, at a joint regular meeting thereof, held on the 3rd day of $\qquad$ February , 2014, by the following vote, to wit:
$\square$ Council Members
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The foregoing Resolution is hereby approved this $\qquad$ day of $\qquad$ 2014.


Successor Agency to the
Redevelopment Agency of the
City of San Bernardino
Approved as to Form:
Gary D. Saenz, City Attorney

By:





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[^1]| Recognized Obligation Payment Schedule 13-14B - Notes January 1, 2014 through June 30, 2014 |  |
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December 17, 2013

Mr. Allen Parker, City Manager<br>San Bernardino City<br>300 North D Street, 6th Floor<br>San Bernardino, CA 94218

Dear Mr. Parker:

## Subject: Recognized Obligation Payment Schedule

This letter supersedes the California Department of Finance's (Finance) Recognized Obligation Payment Schedule (ROPS) letter dated November 15, 2013. Pursuant to Health and Safety Code (HSC) section 34177 (m), the San Bernardino City Successor Agency (Agency) submitted a Recognized Obligation Payment Schedule (ROPS 13-14B) to Finance on October 1, 2013, for the period of January through June 2014. Finance issued a ROPS determination letter on November 15, 2013. Subsequently, the Agency requested a Meet and Confer session on one or more of the items denied by Finance. The Meet and Confer session was held on December 4, 2013.

Based on a review of additional information and documentation provided to Finance during the Meet and Confer process, Finance has completed its review of the specific items being disputed.

- Item Nos. 10, 12, and 13-Various Recovery and Revenue Bonds totaling $\$ 15,608,589$. The Agency requests funding in the amounts of $\$ 454,100, \$ 44,225$, and $\$ 40,360$, respectively, for the ROPS 13-14B period. However, based on documentation provided during the initial review, Finance had denied the items as the Agency is not required to fund the full debt service through tax increment since other revenues are pledged towards the payments. The Agency had provided US Bank account summary schedules as follows:
- Item No. 10 - The Agency is receiving a "Federal Direct Payment" subsidy as other revenue pledged. Based on the account summary schedule, as of October 16, 2013, the Reserve Fund account balance is $\$ 731,999$. The Agency contends $\$ 688,323$ is the required balance for the Reserve Fund, leaving $\$ 43,676$ available to apply as a credit towards the $\$ 454,100$ amount requested. During the Meet and Confer process, the Agency provided the monthly statements for the Interest Account and Reserve Fund as of November 30, 2013 showing a balance of $\$ 43,711$ and $\$ 688,323$, respectively. Since $\$ 688,323$ is the required debt reserve, $\$ 43,711$ is available to apply towards the payment. Therefore, $\$ 43,711$ is being reclassified to "Other" funds and $\$ 410,389$ will be paid from the Redevelopment Property Tax Trust Fund (RPTTF).
- Item Nos. 12 and 13 - Other revenue is received monthly from third parties. The Agency contends other revenues received are required to fund other obligations related to the projects and are not available to fund debt service payments. However, pursuant to Section 5.02 of the Bond Indenture, on the 15th of each month, a portion of gross revenues deposited in the Revenue Fund, in order of priority, should be applied towards annual trustees fees, then applied to fund the taxes, assessments, and insurance for the projects, then applied to fund interest and principal due on the next succeeding due date. Further, January 2013 invoices for interest due showed that the amount paid by the Agency was reduced by cash on hand credits of $\$ 5,693$ and $\$ 23,291$, respectively. During the Meet and Confer process, the Agency failed to provide additional documents to verify the balances in the Interest Funds for each of the bonds. As such, Finance will use the unverified account summary schedules provided during the initial review showing balances of $\$ 2,177$ and $\$ 49,390$, respectively. Therefore, for Item Nos. 12 and 13, Finance reclassifies $\$ 2,177$ and $\$ 40,360$ to "Other" funds and approves $\$ 42,048$ and $\$ 0$ to be paid from the RPTTF, respectively.

Finance does not consider the US Bank account summary schedules provided as sufficient supporting documentation. However, since other revenue is available for Item No. 10 and appears to be available for Item Nos. 12 and 13, the funding source is being changed from "RPTTF" to "Other Funds" in the amounts of $\$ 43,711, \$ 2,177$, and $\$ 40,360$, respectively, reflecting the proper use of other revenues. Therefore, these line items are eligible for $\$ 410,389, \$ 42,048$, and $\$ 0 \mathrm{in}$ RPTTF funding, respectively.

- Item No. 82 - Debt Service Reserve Fund (DSRF) Replenishment in the amount of $\$ 5,085,237$. Finance no longer denies this item; however, the funding source is being reclassified to "Other" funds. The amount requested represents total funding needed to replenish the DSRF to the required balances for Item Nos. 3, 4, 6 through 11, and 28. During the July through December 2013 period (ROPS 13-14A) Finance approved $\$ 6,408,144$ in RPTTF funding for this item. Finance notes that the Agency's total DSRF amount outstanding provided during ROPS 13-14B has now increased to $\$ 6,640,033$. The Agency contends it did not receive sufficient RPTTF funding during ROPS 13-14A and claims that only $\$ 1,554,796$ in RPTTF funding was available to fund the DSRF amount. The remaining $\$ 5,085,237(\$ 6,640,033-\$ 1,554,796)$ is being requested on ROPS 13-14B.

Finance authorized $\$ 17,569,239$ in RPTTF funds for ROPS 13-14A enforceable obligations, and applied a ROPS II Prior Period Adjustment (PPA) in the amount of $\$ 5,876,914$, resulting in $\$ 11,692,325$ in RPTTF funds approved for distribution, which was fully distributed by the San Bernardino County Auditor Controller. The Agency also received $\$ 510,467$ in RPTTF funds for administrative costs. Consequently, sufficient RPTTF funding was available for the Agency to replenish the required reserves for the ROPS 13-14A period, including the funding that is available from the PPA of $\$ 5,876,914$.

The Agency contends that all of the ROPS II PPA had actually been spent and that it is impossible to recover such funds. The Agency also continues to contend that given the Agency's dire fiscal condition, the Agency has been required to "triage" the use of its RPTTF. However, the items on which the funds were spent were not approved by Finance; therefore, the funds should be available for expenditure.

HSC section 34177 (a) (3) states that only those payments listed on the approved ROPS may be made from the funding source specified in the ROPS. Also, HSC section 34183 (a) (2) explicitly requires debt service payments to be made first, followed by revenue bonds (to the extent revenues are insufficient to cover the payments due), and all other obligations, if sufficient RPTTF funding remains. Additionally, HSC section 34171 (d) (1) (A) permits reserves to be held only when required by the bond indenture, or when the next property tax allocation will be insufficient to pay the next bond payment due in the following half of the fiscal year. Therefore, to the extent the Agency has not been funding approved enforceable obligations in this order, the Agency is in violation of the law. As such, the Agency should reverse those non-debt service transactions that were either not approved by Finance or subordinated to the Agency's debt service payments. Once corrected, the Agency should return the funding to each DSRF.

Based on a review of the prior period adjustment form for the ROPS II period, the Agency reported expending "Other" funds (i.e., funds from each DSRF) to make the debt service payments instead of RPTTF funds as approved by Finance. However, as noted above, HSC section 34177 (a) (3) states that only those payments listed on the approved ROPS may be made from the funding source specified in the ROPS. HSC section 34177 (a) (4) goes on to state that with prior approval from the oversight board, the successor agency can make payments for enforceable obligations from sources other than those listed in the ROPS. However, no such approval was presented to Finance, and as such, the Agency's reserve balances should not have been depleted. Again, to the extent funding was moved inappropriately out of each DSRF, the Agency should return the funds to the proper accounts.

Further, Finance requested copies of bond fiscal statements as of June 30, 2013, for each affected bond's DSRF account to confirm the ending balances and to verify that each DSRF account was underfunded. The Agency provided a DSRF summary schedule in Excel and PDF format prepared by US Bank. Finance does not consider the summary schedules as sufficient supporting documentation. Therefore, for all the reasons stated above, this item is not eligible for additional RPTTF funding since sufficient balances were available from the ROPS 13-14A distribution to fully fund each DSRF and no funds should have been drawn from each DSRF in the first place. As such, the funding source is being reclassified to "Other" funds.

- Item No. 85 - Past Under-Paid Pass Thru Payments in the amount of $\$ 2,644,578$. Finance no longer denies this item. According to the Agency, the San Bernardino Municipal Water District (District) has determined that the Agency owes the District past due pass thru payments for fiscal years 2007-08 through 2011-12. The summary letter provided by the District shows the amount owed to the District. However, Finance initially denied this item as HSC section 34171 (d) (1) (E) defines an enforceable obligation as a legally binding and enforceable agreement or contract and an agreement had not been established between the Agency and the District, specifying the responsibilities of each party, total compensation amount, and payment terms. During the Meet and Confer process, the District provided additional documents from Rosenow Spevacek Group, Inc., showing how the summary of amounts owed was determined, which included the 1988 pass through agreement between the District and the former redevelopment agency (RDA), an explanation of how the original methodology used to calculate the statutory pass through amounts was incorrect, the corrected methodology used to determine the actual statutory pass through amounts owed, and the actual
payments already received by the District. Therefore, this item is an enforceable obligation and is eligible for RPTTF funding.
- Item No. 87 - Carousel Mall Past Due Property Tax totaling $\$ 869,691$. Finance continues to deny this item. The amount consists of past due property taxes for nine parcels. The Agency acquired the property through a Purchase Money Note dated May 3, 2010, when the former owner defaulted. Documentation was provided for each parcel's past due amounts owed for property tax years 2009, 2010, and 2012. Finance initially denied this item as the title owners of the properties during these tax years are third parties; therefore, the Agency should pursue collection of amounts due from the previous owners. Additionally, governmental property is exempt from property taxes. Based upon further review of the County of San Bernardino Treasurer-Tax Collector's website during the Meet and Confer process, it was determined that the Agency is not the current owner of the properties. The current owner for all nine parcels is the Carousel Mall LLC, not the Agency. All of these properties were inappropriately transferred to the San Bernardino Economic Development Corporation (SBEDC) in March 2011, which then transferred the properties to Carousel Mall LLC in December 2011. If and when the properties are transferred back to the Agency, the past due property taxes for tax years 2009 and 2010 may be obligations of the Agency; however, the past due property taxes for tax year 2012 should remain the obligation of the Carousel Mall LLC since these amounts would never have been incurred had the former RDA not transferred the properties. Therefore, this line item is not an enforceable obligation and is not eligible for RPTTF funding.
- Item Nos. 88 and 90 to 93 - Liabilities related to former RDA properties, totaling $\$ 4,161,000$, transferred to the SBEDC. Finance continues to deny these items. During the California State Controller Office's (Controller) Asset Transfer Review, the Controller ordered the return of several properties formerly owned by the Agency. The Agency contends the Controller's return order also includes any outstanding related liabilities related to those assets; therefore, those liabilities are now obligations of the Agency. However, Finance denied these items as it was our understanding these liabilities were incurred or created during the time the properties were owned and operated by the SBEDC, and any contracts or agreements signed were executed between the SBEDC and various third parties; the former RDA was not a party to the contracts. Therefore, the following line items are not enforceable obligations and not eligible for RPTTF funding as specified below:
- Item No. 88 - ACAA Limited Partnership (ACAA) Purchase Money Note totaling $\$ 1,900,000$. The promissory note, dated May 19,2011 , is between ACAA and SBEDC, the former RDA is not a party to the contract. The Agency contends the $\$ 1,900,000$ principal amount due June 1, 2012, was not paid and provided a May 22, 2013, default letter from ACAA, which was addressed to SBEDC, not the Agency. During the Meet and Confer process, the Agency stated that the funding source should be "Other" funds, not the RPTTF. Finance acknowledges the request to change funding sources; however, the payment of the promissory note is still the obligation of SBEDC, not the Agency. Therefore, this item is not an enforceable obligation and is not eligible for "Other" funds or RPTTF funding.
- Item Nos. 90 to 93 - Discounted Settlement of Lawsuits to foreclose mechanics liens against former RDA properties totaling $\$ 2,261,000$. According to documentation provided, these liens are tied to properties that the former RDA
transferred to SBEDC during March 2011. The project contracts were executed between SBEDC and the contractors, and project work was completed while SBEDC held title to the properties. The liens were filed because SBEDC stopped payments to the contractors. Since SBEDC, not the former RDA or the Agency, is the noted party to the contracts, SBEDC is financially obligated to pay for the contracted work. Therefore, these items are not enforceable obligations and are not eligible for "Other" funds.
- The Agency's claimed administrative costs exceed the allowance by $\$ 219,174$. HSC section 34171 (b) limits fiscal year 2013-14 administrative expenses to three percent of property tax allocated to the successor agency or $\$ 250,000$, whichever is greater. As a result, the Agency is eligible for $\$ 880,901$ in administrative expenses. The San Bernardino County Auditor-Controller's Office distributed \$510,467 in administrative costs for the July through December 2013 period, thus leaving a balance of $\$ 370,434$ available for the January through June 2013 period. Although $\$ 572,997$ is requested for administrative cost, Item No. 89 - CAC Underpayment of ROPS 13-14A Administrative Costs in the amount of $\$ 16,610$ is considered an administrative expense and has been reclassified. Therefore, the Agency is approved for $\$ 370,434$ in administrative costs, and the excess $\$ 219,174(\$ 589,607-\$ 370,434)$ is not allowed.
- Pursuant to HSC section 34186 (a), successor agencies were required to report the estimated obligations and actual payments (prior period adjustments) associated with the January through June 2013 period. The amount of RPTTF funding approved in the table below includes the prior period adjustment that was self-reported by the Agency. HSC section 34186 (a) also specifies that the prior period adjustments self-reported by successor agencies are subject to audit by the county auditor-controller (CAC) and the State Controller. Any proposed CAC adjustments were not received in time for inclusion in this letter. Therefore, the amount of RPTTF initially approved in the table below included only the prior period adjustment that was self-reported by the Agency in the amount of $\$ 2,142,163$.

During the Meet and Confer process, the Agency stated that the formula included within the ROPS $13-14 \mathrm{~B}$ form provided by Finance did not allow for the proper reporting of circumstances like the Agency's. As such, Finance allowed the Agency to recomplete and resubmit the form with their corrected amounts. The resubmitted form showed a prior period adjustment of $\$ 0$; however, based on further review of the amounts included, the prior period adjustment should be $\$ 962,503$ ( $\$ 944,503+\$ 18,000$ ), as discussed below.

Originally, the Agency did not include any amounts in the "Available RPTTF" column, even though the amount authorized by Finance was not the amount available from the CAC's distribution. This error did, in fact, overstate the original prior period adjustment reported. In our review of the resubmitted form provided during the Meet and Confer process, Finance determined that the Agency had included the actual expended amount in the "Available RPTTF" column, deleted the formula in the "Net Lesser of Authorized/Available" column, and calculated the difference between the "Actual" column and the "Available" column to allow for the over expenditure of line items. To correct for these inappropriate changes made to Finance's form, Finance has corrected the amounts in the "Available RPTTF" column to total the CAC distribution of $\$ 12,068,863$ without exceeding any of the approved amounts and re-entered the formulas to calculate
the "Net Lesser of Authorized/Available" and the difference of "Actual" and "Net Lesser of Authorized/Available" to disallow expenditures above Finance's approved amounts.

Specifically, the over expenditures summarized in the table below were disallowed.

|  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| 2 | 1997A Bond | \$ 22,500 | \$ 43,656 | \$ 21,156 |
| 9 | 2005B TAB | 430,887 | 431,106 | 219 |
| 15 | CMB-E \$10,000,000 | 261,600 | 262,500 | 900 |
| 26 | Woolworth Bldg | 506,637 | 517,053 | 10,416 |
| 33 | Litigation - Carousel Mall (Placo) | 40,000 | 107,119 | 67,119 |
| 38 | Long Term Property Maintenance | 102,000 | 946,693 | 844,693 |
|  | Total | \$ 1,363,624 | \$ 2,308,127 | \$ 944,503 |

To the extent the Agency believes any of these over expenditures were required for enforceable obligations, they should list the item(s) on a subsequent ROPS for Finance's review and approval.

The actual allowed expenditures totals $\$ 11,106,360$ ( $\$ 11,668,640-\$ 944,503+$ $\$ 382,223$ ) and the CAC had distributed $\$ 12,068,863$, which results in an additional $\$ 18,000$ not expended on allowed items or within allowed amounts. Therefore, Finance will adjust the prior period adjustment from $\$ 2,142,163$ to $\$ 962,503$.

- During the Meet and Confer process, the Agency requested Finance to increase the amounts requested from the RPTTF for Item Nos. 21, 28, and 38 for expenditures incurred during the ROPS II period, but not approved by Finance.
- Item No. 21 - Carousel Mall Note in the amount of $\$ 330,000$. While the ROPS 13-14B has an Item No. 21 listed, it is listed as "Intentionally Left Blank" with "None" as the payee. Therefore, Finance cannot review the amount reported as expended to determine if it is related to an enforceable obligation since there is no associated line item on the ROPS 13-14B. To the extent the Agency believes this payment was for an enforceable obligation, the Agency should list the item on a subsequent ROPS for Finance's review and approval.
- Item No. 28 - 2006 Tax Allocation Bond Debt Service in the amount of $\$ 651,996$. The Agency provided the Debt Service Invoice and the wire transfer for this item from October 2012 in the amount of $\$ 651,996$. Finance had determined that Item No. 28 is an enforceable obligation during the initial review. Therefore, Finance will increase the amount requested for Item No. 28 on ROPS 13-14B in the amount of $\$ 651,996$.
- Item No. 38 - Property Maintenance in the amount of $\$ 711,485$. The Agency provided an Excel spreadsheet detailing the various expenditures incurred during the ROPS II period that the Agency classified as maintenance costs totaling $\$ 578,826$. However, no information was provided indicating how these costs are associated with Agency-owned properties. Additionally, the Agency added a line item in the spreadsheet in the amount of $\$ 213,060$ as property maintenance
related payroll without providing supporting documents to show how the costs were allocated to the Agency, what type of work was performed, and how these costs are associated with Agency-owned properties.

Finance also notes that many of the expenditures identified in the Excel spreadsheet do not appear to be costs of maintaining assets prior to disposition. For example, the items on the spreadsheet have descriptions or vendors such as Aztec Uniform Towel Rental, California Computer Options, Reynolds of San Bernardino - Installment Note and Interest, Muzak, Sweet Dreams Realty, Yellow Transportation, Southern California Edison, Sparklets Drinking Water, Verizon, USA Mobility, Konica Minolta, Wells Fargo, and Toshiba Finance Services that appear to be for general administrative costs, not property maintenance, and should be included as part of the administrative cost allowance. Therefore, Finance is denying the Agency's request to increase Item No. 38 on ROPS 13-14B.

However, to the extent the Agency believes some of the expenditures identified are enforceable obligations associated with maintaining assets prior to disposition, the Agency should list those costs on a subsequent ROPS for Finance's review and approval. If such costs are identified and listed on the ROPS, the Agency should be able to identify how these costs are associated with Agency-owned properties, as well as supporting documents showing that the properties were owned by the Agency when the expenditures were incurred.

Furthermore, although Finance has approved $\$ 946,693$ on ROPS 13-14B for maintenance of Agency properties, the Agency should be able to identify how any costs incurred are associated with Agency-owned properties, as well as supporting documents showing that the properties are currently owned by the Agency. Without these supporting documents, any costs incurred may be disallowed and added to the prior period adjustment as funds available for expenditure on a future ROPS.

Except for items denied in whole or in part as enforceable obligations or for the items that have been reclassified, Finance is not objecting to the remaining items listed on your ROPS 13-14B. The Agency's maximum approved RPTTF distribution for the reporting period is $\$ 11,202,042$ as summarized on the following page:

| Approved RPTTF Distribution Amount For the period of January through June 2014 |  |  |
| :---: | :---: | :---: |
| Total RPTTF requested for non-administrative obligations |  | 19,099,901 |
| Total RPTTF requested for administrative obligations |  | 572,977 |
| Total RPTTF requested for obligations | \$ | 19,672,878 |
| Total RPTTF requested for non-administrative obligations |  | 19,099,901 |
| Denied Items |  |  |
| Item No. 87 |  | $(869,691)$ |
| Item No. 88 |  | $(1,900,000)$ |
| Reclassified Items - RPTTF to "Other" |  |  |
| Item No. 10 |  | $(43,711)$ |
| Item No. 12 |  | $(2,177)$ |
| Item No. 13 |  | $(40,360)$ |
| Item No. 82 |  | $(5,085,237)$ |
|  |  | $(5,171,485)$ |
| Reclassified Item - RPTTF to Admin |  |  |
| Item No. 89 |  | $(16,610)$ |
| Increase to Requested Funding |  |  |
| Item No. 28 |  | 651,996 |
| Total RPTTF approved for non-administrative obligations |  | 11,794,111 |
| Total RPTTF allowable for administrative obligations |  |  |
| (see Admin Cost Cap table below) |  | 370,434 |
| Total RPTTF approved for obligations |  | 12,164,545 |
| ROPS III prior period adjustment |  | (962,503) |
| Total RPTTF approved for distribution | \$ | 11,202,042 |
| Administrative Cost Cap Calculation |  |  |
| Total RPTTF for 13-14A (July through December 2013) |  | 17,569,239 |
| Total RPTTF for 13-14B (January through June 2014) |  | 11,794,111 |
| Total RPTTF for fiscal year 2013-14 |  | 29,363,350 |
| Allowable administrative cost for fiscal year 2013-14 |  |  |
| (Greater of 3\% or \$250,000) |  | 880,901 |
| Administrative allowance for 13-14A (July through December 2013) |  | 510,467 |
| Allowable RPTTF distribution for administrative cost for ROPS 13-14B |  | 370,434 |

Pursuant to HSC section 34177 (I) (1) (E), agencies are required to use all available funding sources prior to RPTTF for payment of enforceable obligations. Beginning with the ROPS 13-14B period, Finance required successor agencies to identify fund balances for various types of funds in its possession. During our ROPS 13-14B review, Finance requested financial records to support the fund balances reported by the Agency; however, the Agency could not provide the financial records in time. As a result, Finance will continue to work with the Agency after the ROPS 13-14B review period to properly identify the Agency's fund balances. If it is determined the Agency possesses fund balances that are available to pay approved obligations, the Agency should request the use of these fund balances prior to requesting RPTTF in ROPS 14-15A.

Please refer to the ROPS 13-14B schedule that was used to calculate the approved RPTTF amount:

## http://www.dof.ca.gov/redevelopment/ROPS/ROPS 13-14B Forms by Successor Agency/.

This is Finance's final determination related to the enforceable obligations reported on your ROPS for January 1 through June 30, 2014. This determination applies only to items where funding was requested for the six month period. Finance's determination is effective for this time period only and should not be conclusively relied upon for future periods. All items listed on a future ROPS are subject to a subsequent review and may be denied even if it was or was not denied on this ROPS or a preceding ROPS. The only exception is for those items that have received a Final and Conclusive determination from Finance pursuant to HSC section 34177.5 (i). Finance's review of items that have received a Final and Conclusive determination is limited to confirming the scheduled payments as required by the obligation.

The amount available from the RPTTF is the same as the amount of property tax increment that was available prior to enactment of $A B \times 126$ and $A B$ 1484. This amount is not and never was an unlimited funding source. Therefore, as a practical matter, the ability to fund the items on the ROPS with property tax is limited to the amount of funding available to the successor agency in the RPTTF.

To the extent proceeds from bonds issued after December 31, 2010, exist and are not encumbered by an enforceable obligation pursuant to HSC section 34171 (d), HSC section 34191.4 (c)(2)(B) requires these proceeds be used to defease the bonds or to purchase those same outstanding bonds on the open market for cancellation.

Please direct inquiries to Evelyn Suess, Dispute Resolution Supervisor, or Mary Halterman, Analyst, at (916) 445-1546.

## Sincerely,

JUSTYN HOWARD
Assistant Program Budget Manager

cc: Ms. Lisa Connor, Project Manager, San Bernardino City<br>Ms. Linda Santillano, Property Tax Manager, San Bernardino County California State Controller's Office

# EXCERPT FROM MEET AND CONFER FORM PROVIDING BACKGROUND INFORMATION WITH RESPECT TO ENFORCEABLE OBLIGATION NO. 82 

In its November 15, 2013 letter, DOF stated that it had applied $\$ 5,876,914$ from the ROPS II prior period adjustment to ROPS 13-14A. In its May 15, 2013 meet and confer request form (and discussed in great detail during the May 17, 2013 meet and confer meeting), the Successor Agency advised DOF of the following with respect to the matter of prior period adjustments:

## "Prior Period Form A, items 21, 86 and 89 (ROPS II):

1. With respect to form A, items 21 and 86, it is the Successor Agency position that it did not illegally use any of its funds. Item A 21 involves interest only payments related to the May 3, 2010 Carousel Mall Note and item A 86 involves preparation of land inventory for sale, lease, or development, which is essentially on-going real property management related costs that will be incurred until the Successor Agency ultimately divests itself of real property assets pursuant to its Long-Range Property Management Plan. Regarding these two items, both were correctly approved as enforceable obligations. At the time that the $2^{\text {nd }}$ ROPS was prepared, Successor Agency staff was informed by DOF that it was necessary to try to balance the anticipated RPTTF against the projected spending plan to fund enforceable obligations. Although the Successor Agency attempted to do this at that time (which affected items A 21 and A 86), it was later discovered that such an effort is actually not required. During the middle of the $2^{\text {nd }}$ ROPS implementation period, it became evident that adjustments and reprioritization of expenditures would be required. This was primarily caused by the Successor Agency's cash-flow insolvency (described further below) that was significantly exacerbated by the July 2012 DOF mandated and County Auditor-Controller enforced $\$ 4,183,433$ claw-back. Further, the Successor Agency does not agree that HSC $\S 34177$ (a) (3) limits that Successor Agency to the exact amounts per line item. In fact, it is impossible to manage a ROPS in that fashion. The important and overriding factor is whether an item is an enforceable obligation, not the amount of RPTTF that was estimated on a particular ROPS line. Remember the amounts shown on a ROPS are estimates, not actual costs. The ROPS functions as a budget, not an audit. Given the Successor Agency's dire fiscal condition, the Successor Agency has been required to "triage" the use of its RPTTF. Given the lack of RPTTF as compared to the Successor Agency's enforceable obligations, it is anticipated that this process will continue for several more years and at least until real property assets can be liquidated. Therefore, the Successor Agency requests that DOF reverse its position with respect to these two matters.
2. With respect to form A, item 89 , it is the Successor Agency position that it did not illegally use any of its funds. This item was added pursuant to the DOF mandated and County Auditor-Controller enforced payment demand letter dated July 9, 2012. It was not originally included on the $2^{\text {nd }}$ ROPS, as it could not have been anticipated when the $2^{\text {nd }}$ ROPS was filed. Further, in the Successor Agency correspondence to DOF of October 30, 2012 and December 13, 2012, the nature and cause of the Successor Agency's cash-flow insolvency was explained in detail and, thus, should not be a surprise to DOF. Regarding
the July 9, 2012 claw-back payment, it was caused by DOF's May 31, 2012 determination letter concerning the enforceable obligations on the $1^{\text {st }}$ ROPS. The $\$ 4,183,433$ claw-back was the difference between the amount of tax increment received by the former redevelopment agency during January 2012 and the amount of RPTTF that DOF approved in its letter of May 31, 2012 for use during the period of January through June 2012 (which, at the time, the Successor Agency was not allowed a meet and confer meeting). Prior to the May 31, 2012 DOF letter, the former redevelopment agency and then the Successor Agency was utilizing tax increment (RPTTF) for enforceable obligations it had included on its EOPS and then ROPS. It could not have possibly predicted what the DOF ultimately did, which was to basically disallow the use of tax increment (RPTTF) for a variety of purposes for which the former redevelopment agency and then the Successor Agency thought, in good faith, were enforceable obligations. Since the money in question had already been paid out, it was impossible to undo what had already been done. As a result, DOF's letter of May 31, 2012 created a "false surplus" of RPTTF that the AuditorController later demanded be clawed-back under the threat of severe penalties. On July 9, 2012 the Successor Agency was faced with a "Catch 22" dilemma. It knew it did not have $\$ 4,183,433$ of surplus RPTTF that the Auditor-Controller demanded; however, it did have the RPTTF that was distributed to it for the $2^{\text {nd }}$ ROPS period. Therefore, in an attempt to be compliant with the dissolution acts, the Successor Agency took what it believed at the time to be the most reasonable step and paid the claw-back with $2^{\text {nd }}$ ROPS RPTTF. If it had not done this, then more serious consequences would have ensued (the AuditorController's letter of July 9, 2012 clearly described these dire consequences). Unfortunately, this payment had the unintended consequence of causing the Successor Agency to draw upon debt service reserves to make certain current debt service payments on several of its bond issues beyond what would otherwise be required. In that regard, the Successor Agency's overarching cash-flow insolvency problem would have required some debt service reserve draws even if the claw-back was not paid. Therefore, given the foregoing, it is requested that DOF reverse its position on this matter."

Based on the foregoing, DOF was given written formal notice that all of the $\$ 5,876,914$ from the ROPS II prior period adjustment that is mentioned above had actually been spent and that it is impossible to recover such funds. The Successor Agency understands that DOF did not like how the Successor Agency spent those funds. Notwithstanding DOF's view of this matter, it is not possible for any entity, inclusive of DOF, to create the $\$ 5,876,914$ mentioned above by written fiat. Therefore, the $\$ 5,876,914$ did not exist during the period of ROPS 13-14A and cannot be counted by DOF as funding available for use by the Successor Agency during that period.

Based on the foregoing, DOF's assumption with respect to the availability of $\$ 5,876,914$ from the ROPS II prior period adjustment for use during the ROPS 13-14A period is erroneous. Therefore, EO \# 82 is an enforceable obligation.

Further, in its November 15, 2013 letter, DOF acknowledged that the Successor Agency provided a DSRF summary schedule in Excel and PDF formats prepared by US Bank. DOF further stated that it did not consider the summary schedules as sufficient supporting documentation. Given DOF's doubt as to the accuracy of US Bank's reports, US Bank has prepared the attached "Reserve Valuation" reports for each of the Successor Agency's bond issues, which are prima facie evidence of the minimum amounts that must be maintained within the DSRF for each bond issue and the amounts of the current DSRF deficits. Please note that US Bank has also provided a summary report for DOF's ease of review, which is also attached. These documents also confirm
that the current DSRF deficit for all Successor Agency bond issues on a combined basis is $\$ 5,090,163.52$ as of November 19, 2013.

As a consequence of the foregoing, the correct DSRF replenishment number for EO No. 82 on ROPS $13-14 \mathrm{~B}$ is $\$ 5,090,163.52$. US Bank is anticipating that as much as possible of this amount will be paid during ROPS 13-14B. In addition, DOF has received sufficient evidence to support the requested amount.

Therefore, the Successor Agency requests that DOF authorize $\$ 5,090,163.52$ of RPTTF for ROPS 13-14B for this purpose. Failure to do this will cause the Successor Agency not to replenish any of its DSRF deficits. In that regard, the Successor Agency reminds DOF of the April 1, 2013 letter it received from legal counsel for US Bank, AMBAC Assurance Corporation and Assured Guaranty Corporation which provides, among other things, an overview of the legal reasons why EO \# 82 is an enforceable obligation. Based on the foregoing, it is clear that DOF cannot deny that EO \# 82 is an enforceable obligation and cannot claim that the Successor Agency actually had \$5,876,914 (or any amount) from the ROPS II prior period adjustment for use during the ROPS 13-14A.

# THE SUCCESSOR AGENCY'S PLAN <br> FOR USE OF RPTTF AND NON-RPTTF <br> FOR ROPS 13-14B <br> (JANUARY THROUGH JUNE 2014) 

## USES OF RPTTF

AMOUNTS
Debt Service and Related (EOs 3, 4, 6-17, 28, 84 \& 86): $\quad \$ 9,207,098$
Successor Agency Administrative Fee (EO 32):
370,434
Property Maintenance Expenses (EO 38):
$\mathbf{9 4 6 , 6 9 3}$
Litigation and Administrative Related (EOs 31, 33, 34 \& 36):
79,850
Various Enforceable Obligations (EOs 19, 20, 23-25 \& 40): $\underline{\underline{597,967}}$
Total Amount Distributed by Auditor-Controller: $\mathbf{\$ 1 1 , 2 0 2 , 0 4 2}$

USES OF NON-RPTTF
AMOUNTS
Debt Service (EOs 12 \& 13) ${ }^{1}$ :
\$62,857

Notes:

1. The indicated amount will be credited toward debt service by US Bank from surplus funds available from these two multi-family residential revenue bond issues (i.e., Highland Lutheran and Casa Ramona).
2. The plan does not include any funding for replenishment of currently outstanding debt service reserve fund shortfalls, as the DOF has disallowed the use of RPTTF for that purpose.

[^0]:    

[^1]:    

